## AMENDED IN ASSEMBLY MARCH 20, 2012

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

# **ASSEMBLY BILL**

No. 1741

### **Introduced by Assembly Member-Bonilla Fong**

February 17, 2012

An act to amend Section 71020.5 of the Education Code, relating to California Community Colleges. An act to add Article 1.5 (commencing with Section 78220) to Chapter 2 of Part 48 of Division 7 of Title 3 of the Education Code, relating to the California Community Colleges.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1741, as amended, Bonilla Fong. California Community Colleges: comprehensive accountability system. Student Success Infrastructure Act of 2012.

Existing law establishes the California Community Colleges, under the administration of the Board of Governors of the California Community Colleges, as one of the segments of public postsecondary education in this state.

Existing law, known as the Seymour-Campbell Matriculation Act of 1986, defines "matriculation" as a process that brings a college and a student who enrolls for credit into an agreement for the purpose of realizing the student's educational objectives. The act specifies the matriculation services that community colleges are required to provide, including the processing of the application for admission, orientation and preorientation services, assessment and counseling upon enrollment, and postenrollment evaluation of a student's progress.

This bill would establish the Student Success Infrastructure Act of 2012 to provide the necessary faculty counseling and instructional infrastructure at the California Community Colleges to ensure that

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students have the necessary access to support services and classroom instructors to increase their opportunities for success. The bill would establish the Student Success Infrastructure Fund for the purpose of funding specified goals of the act. The bill would require the board of governors each fiscal year to develop a plan for supporting the goals of the act and another related act that are consistent with the needs of individual districts and statewide policies regarding student success. The bill would specify that, in the 2012–13 fiscal year and each fiscal year thereafter, the act would be operative only if funds are specifically appropriated for its purposes.

Existing law establishes the California Community Colleges, under the administration of the Board of Governors of the California Community Colleges, as one of the segments of public postsecondary education in this state. Existing law establishes community college districts, administered by a governing board, throughout the state, and authorizes these districts to provide instruction to students at the community college campuses maintained by the districts.

Existing law requires the board of governors, in consultation with institutional and organizational representatives of the California Community Colleges, to develop and implement a comprehensive educational and fiscal accountability system that does specified things, including, but not limited to, defining and measuring specified accountability information. That specified accountability information includes, but is not limited to, occupational preparation relative to state and local work force needs.

This bill would require the accountability information regarding occupational preparation to be also relative to regional work force needs and include student participation in career readiness programs, and would additionally require the board of governors to define and measure accountability information regarding the ratio of full-time to part-time faculty and student access to faculty office hours. To the extent the bill would impose new duties on community college districts, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

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Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes-no.

The people of the State of California do enact as follows:

SECTION 1. Article 1.5 (commencing with Section 78220) is added to Chapter 2 of Part 48 of Division 7 of Title 3 of the Education Code, to read:

# Article 1.5. Student Success Infrastructure Act of 2012

- 78220. (a) This article shall be known and may be cited as the Student Success Infrastructure Act of 2012.
- (b) The purpose of this act is to provide the necessary faculty counseling and instructional infrastructure at the California Community Colleges to ensure that students have the necessary access to support services and classroom instructors to increase their opportunities for success.
- (c) This act is intended to complement the Seymour-Campbell Student Success Act of 2012 in its purpose of providing improved orientation and counseling services to students and greater access to instructional faculty.
- 78220.5. (a) The Student Success Infrastructure Fund is hereby established in the State Treasury for the purpose of funding the goals of the Student Success Infrastructure Act of 2012 listed in subparagraph (b).
- (b) The goals of the Student Success Infrastructure Act of 2012 shall be as follows:
  - (1) Increasing the ratio of faculty counselors to students.
- (2) Restoring categorical programs that provide student support services.
- (3) Increasing the percentage of hours of credit instruction that are taught by full-time instructors consistent with Section 87482.6.
- (4) Improving the professionalization of part-time faculty, including, but not limited to, expanding part-time faculty office hours consistent with student needs.
- 78221. Each fiscal year the board of governors shall develop a plan for supporting the goals of the Seymour-Campbell Student Success Act of 2012 and the Student Success Infrastructure Act of

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1 2012 that are consistent with the needs of individual districts and 2 statewide policies regarding student success.

78221.5. In the 2012–13 fiscal year, and each fiscal year thereafter, this article shall be operative only if funds are specifically appropriated for the purposes of this article.

SECTION 1. Section 71020.5 of the Education Code is amended to read:

71020.5. (a) (1) It is the intent of the Legislature in enacting this section to foster the creation, implementation, and phase-in of a comprehensive community college accountability system that describes the performance of community colleges in meeting the postsecondary educational needs of students. This educational and fiscal accountability system shall provide performance data on students, programs, and institutions.

- (2) It is further the intent of the Legislature that this accountability system assist all participants in the community college system, including students, faculty, staff, administrators, local governing boards, the chancellor, the board of governors, the public, and other interested constituencies, in identifying the educational and fiscal strengths and weaknesses of community colleges in order to improve educational quality in community colleges.
- (b) The board of governors shall develop and implement a comprehensive community college educational and fiscal accountability system. In developing and implementing this system, the board of governors shall solicit consultation from institutional and organizational representatives of the California Community Colleges, including statewide faculty and staff organizations. At a minimum, the system shall do all of the following:
- (1) Be consistent with the Legislature's intent as expressed in this act, Chapter 136 of the Statutes of 1987, and Chapter 1465 of the Statutes of 1986.
- (2) Draw from, and build upon, the system proposed in the report entitled "AB 3409 Community College Accountability Report," prepared pursuant to Chapter 1465 of the Statutes of 1986.
- (3) Be designed to promote student success in community colleges.
- 38 (4) Define and measure, quantitatively and qualitatively, 39 accountability information, including all of the following:
  - (A) Student access to community colleges.

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(B) The extent to which the community college student body reflects proportionately the adult population of the state.

(C) Student transfer rates and programs.

- (D) Academic standards and student achievement.
- (E) Student goal satisfaction and success in courses and programs.
  - (F) Completion rates of courses and programs.
- (G) Occupational preparation relative to state, regional, and local work force needs and for entry-level employment, occupational advancement, and career changes of students, including student participation in career readiness programs.
- (H) Adequacy of basic skills and English as a second language courses and instruction in preparing students to succeed in collegiate level work.
  - (I) Adequacy of, and student satisfaction with, student services.
- (J) The extent to which the community college work force reflects proportionately the adult population of the state.
  - (K) Fiscal conditions of community college districts.
- (L) The ratio of full-time to part-time faculty and student access to faculty office hours.
- (5) Be designed to streamline the use of multiple performance measures from appropriate sources of data, including, but not limited to, matriculation evaluations, categorical program evaluations, the community college management information system, and other existing data collection and evaluation systems.
- (6) Provide feedback to individual colleges in order to improve access to community colleges, student performance, and educational programs where needed.
- (7) Produce a published report of community college accountability.
- (e) The Legislature finds and declares that successful implementation of a comprehensive educational and fiscal accountability system is, in part, dependent upon an adequate data collection and reporting system. The accountability system developed and implemented pursuant to this section shall be phased in, to the extent necessary, with the funding and local implementation of the community college management information system.
- 39 SEC. 2. If the Commission on State Mandates determines that 40 this act contains costs mandated by the state, reimbursement to

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- local agencies and school districts for those costs shall be made
  pursuant to Part 7 (commencing with Section 17500) of Division
  4 of Title 2 of the Government Code.