Introduced by Senator Lowenthal (Coauthor: Senator Liu)

February 24, 2012

An act to amend Sections 76300, 78210, 78211, 78211.5, 78212, 78213, 78214, 78215, 78216, and 78218 of, and to repeal Section 78212.5 of, the Education Code, relating to community colleges.

LEGISLATIVE COUNSEL'S DIGEST

SB 1456, as introduced, Lowenthal. Community colleges: Seymour-Campbell Student Success Act of 2012.

(1) Existing law establishes the California Community Colleges, under the administration of the Board of Governors of the California Community Colleges, as one of the segments of public postsecondary education in this state.

Existing law requires community college district governing boards to charge students an enrollment fee of \$46 per unit per semester, effective with the summer term of the 2012 calendar year. Existing law also authorizes the board of governors to waive this fee under certain circumstances related to the income status of the student.

This bill would further require that a student qualifying for a fee waiver identify a degree, certificate, transfer, or career advancement goal and meet academic and progress standards determined by the board of governors.

(2) Existing law, known as the Seymour-Campbell Matriculation Act of 1986, defines "matriculation" as a process that brings a college and a student who enrolls for credit into an agreement for the purpose of realizing the student's educational objectives. The act specifies the matriculation services that community colleges are required to provide, including the processing of the application for admission, orientation

and preorientation services, assessment and counseling upon enrollment, and postenrollment evaluation of a student's progress.

This bill would revise and recast the act, and rename it the Seymour-Campbell Student Success Act of 2012. The act would state its purpose as increasing California community college access and success by providing effective core matriculation services of orientation, assessment and placement, counseling and education planning, and academic interventions. The bill would specify the responsibilities of students and institutions in entering into the matriculation process.

The bill would require the board of governors to develop a formula for allocating funding for the Student Success and Support Program that would be implemented under the act. The bill would specify that, in the 2012–13 fiscal year and each fiscal year thereafter, the act would be operative only if funds are specifically appropriated for its purposes.

To the extent that the bill would impose new duties on community college districts, it would constitute a state-mandated local program.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 76300 of the Education Code, as amended

2 by Section 4 of Chapter 15 of the first Extraordinary Session of

3 the Statutes of 2011, is amended to read:

4 76300. (a) The governing board of each community college 5 district shall charge each student a fee pursuant to this section.

6 (b) (1) The fee prescribed by this section shall be forty-six
7 dollars (\$46) per unit per semester, effective with the summer term
8 of the 2012 calendar year.

9 (2) The board of governors shall proportionately adjust the 10 amount of the fee for term lengths based upon a quarter system, 11 and also shall proportionately adjust the amount of the fee for 12 summer sessions, intersessions, and other short-term courses. In

1 making these adjustments, the board of governors may round the 2 per unit fee and the per term or per session fee to the nearest dollar.

3 (c) For the purposes of computing apportionments to community 4 college districts pursuant to Section 84750.5, the board of

5 governors shall subtract, from the total revenue owed to each 6 district, 98 percent of the revenues received by districts from 7 charging a fee pursuant to this section.

8 (d) The board of governors shall reduce apportionments by up 9 to 10 percent to any district that does not collect the fees prescribed 10 by this section.

(e) The fee requirement does not apply to any of the following:

12 (1) Students enrolled in the noncredit courses designated by 13 Section 84757.

11

14 (2) California State University or University of California 15 students enrolled in remedial classes provided by a community 16 college district on a campus of the University of California or a 17 campus of the California State University, for whom the district 18 claims an attendance apportionment pursuant to an agreement 19 between the district and the California State University or the 20 University of California. 21 (3) Students enrolled in credit contract education courses

21 (3) Students enrolled in credit contract education courses 22 pursuant to Section 78021, if the entire cost of the course, including 23 administrative costs, is paid by the public or private agency, 24 corporation, or association with which the district is contracting 25 and if these students are not included in the calculation of the

26 full-time equivalent students (FTES) of that district.

(f) The governing board of a community college district may
exempt special part-time students admitted pursuant to Section
76001 from the fee requirement.

- 30 (g) (1) The fee requirements of this section shall be waived for 31 any student who, at *meets all of the following requirements:*
- 32 (A) Identifies a degree, certificate, transfer, or career 33 advancement goal.
- 34 (B) Meets academic and progress standards, including a
 35 maximum unit cap, as defined by the board of governors.

36 (C) Meets one of the following criteria:

37 (*i*) At the time of enrollment, is a recipient of benefits under the

38 Temporary Assistance to Needy Families program, the

39 Supplemental Security Income/State Supplementary Program, or

40 a general assistance program-or has demonstrated.

1 *(ii) Demonstrates eligibility according to income standards* 2 *established by regulations of the board of governors.*

3 *(iii) Demonstrates* financial need in accordance with the 4 methodology set forth in federal law or regulation for determining 5 the expected family contribution of students seeking financial aid.

6 (2) The governing board of a community college district also

shall waive the fee requirements of this section for any student
who demonstrates eligibility according to income standards
established by regulations of the board of governors.

10 (2) The board of governors shall develop and adopt policies for

11 the determination of the conditions specified in subparagraphs

12 (A) and (B) of paragraph (1). These policies shall be phased in

13 over a reasonable period of time as determined by the board of14 governors.

(3) Paragraphs Paragraph (1) and (2) may be applied to a
student enrolled in the 2005–06 academic year if the student is
exempted from nonresident tuition under paragraph (3) of
subdivision (a) of Section 76140.

19 (h) The fee requirements of this section shall be waived for any 20 student who, at the time of enrollment, is a dependent or surviving 21 spouse who has not remarried, of any member of the California 22 National Guard who, in the line of duty and while in the active service of the state, was killed, died of a disability resulting from 23 an event that occurred while in the active service of the state, or 24 25 is permanently disabled as a result of an event that occurred while in the active service of the state. "Active service of the state," for 26 27 the purposes of this subdivision, refers to a member of the 28 California National Guard activated pursuant to Section 146 of 29 the Military and Veterans Code. 30 (i) The fee requirements of this section shall be waived for any

student who is the surviving spouse or the child, natural or adopted,
of a deceased person who met all of the requirements of Section

 33
 68120.

(j) The fee requirements of this section shall be waived for any
student in an undergraduate program, including a student who has
previously graduated from another undergraduate or graduate
program, who is the dependent of any individual killed in the
September 11, 2001, terrorist attacks on the World Trade Center
and the Pentagon or the crash of United Airlines Flight 93 in
southwestern Pennsylvania, if that dependent meets the financial

need requirements set forth in Section 69432.7 for the Cal Grant
 A Program and either of the following applies:

3 (1) The dependent was a resident of California on September 4 11, 2001.

5 (2) The individual killed in the attacks was a resident of 6 California on September 11, 2001.

7 (k) A determination of whether a person is a resident of 8 California on September 11, 2001, for purposes of subdivision (j) 9 shall be based on the criteria set forth in Chapter 1 (commencing 10 with Section 68000) of Part 41 of Division 5 for determining 11 nonresident and resident tuition.

(*l*) (1) "Dependent," for purposes of subdivision (j), is a person
who, because of his or her relationship to an individual killed as
a result of injuries sustained during the terrorist attacks of
September 11, 2001, qualifies for compensation under the federal
September 11th Victim Compensation Fund of 2001 (Title IV
(commencing with Section 401) of Public Law 107-42).

(conditioning with Section 401) of 1 doite Law 107 42).
(2) A dependent who is the surviving spouse of an individual
killed in the terrorist attacks of September 11, 2001, is entitled to

20 the waivers provided in this section until January 1, 2013.

21 (3) A dependent who is the surviving child, natural or adopted,

22 of an individual killed in the terrorist attacks of September 11,

23 2001, is entitled to the waivers under subdivision (j) until that24 person attains 30 years of age.

(4) A dependent of an individual killed in the terrorist attacks
of September 11, 2001, who is determined to be eligible by the
California Victim Compensation and Government Claims Board,
is also entitled to the waivers provided in this section until January
1, 2013.

30 (m) (1) It is the intent of the Legislature that sufficient funds 31 be provided to support the provision of a fee waiver for every 32 student who demonstrates eligibility pursuant to subdivisions (g) 33 to (j), inclusive.

(2) From funds provided in the annual Budget Act, the board of governors shall allocate to community college districts, pursuant to this subdivision, an amount equal to 2 percent of the fees waived pursuant to subdivisions (g) to (j), inclusive. From funds provided in the annual Budget Act, the board of governors shall allocate to community college districts, pursuant to this subdivision, an amount equal to ninety-one cents (\$0.91) per credit unit waived

1 pursuant to subdivisions (g) to (j), inclusive. It is the intent of the

2 Legislature that funds provided pursuant to this subdivision be 3 used to support the determination of financial need and delivery

4 of student financial aid services, on the basis of the number of

5 students for whom fees are waived. It also is the intent of the

6 Legislature that the funds provided pursuant to this subdivision

7 directly offset mandated costs claimed by community college

8 districts pursuant to Commission on State Mandates consolidated

9 Test Claims 99-TC-13 (Enrollment Fee Collection) and 00-TC-15

10 (Enrollment Fee Waivers). Funds allocated to a community college

11 district for determination of financial need and delivery of student

12 financial aid services shall supplement, and shall not supplant, the

13 level of funds allocated for the administration of student financial

14 aid programs during the 1992–93 fiscal year.

(n) The board of governors shall adopt regulations implementingthis section.

17 (o) This section shall become operative on May 1, 2012, only

18 if subdivision (b) of Section 3.94 of the Budget Act of 2011 is19 operative.

20 SEC. 2. Section 78210 of the Education Code is amended to 21 read:

- 78210. This article shall be known and may be cited as the
 Seymour-Campbell-Matriculation Student Success Act of 1986
 2012.
- 25 SEC. 3. Section 78211 of the Education Code is amended to 26 read:

27 78211. It is the intent of the Legislature to do all of the28 following:

29 (a) Ensure equal education opportunity for all Californians.

30 (b) Provide students with the resources and support to establish

31 *informed educational goals.*

32 (b)

33 (c) Ensure that students receive the educational services 34 necessary to optimize their opportunities for success *in completing*

35 their educational goals and programs of study.

36 (c) Provide students with the information to establish realistic

- 37 educational goals, and ensure that the matriculation process does
- 38 not exclude students from receiving appropriate educational
- 39 services at community colleges.

1 (d) Recognize that student success is the responsibility of the 2 institution and student, supported by well-coordinated and 3 evidence-based student and instructional services to foster 4 academic success.

(e) Target state resources on the provision of critical student
services, such as counseling and student advising, and identify a
broad array of service delivery mechanisms that can effectively
reach a greater number of students.

9 SEC. 4. Section 78211.5 of the Education Code is amended to 10 read:

11 78211.5. (a) The Board of Governors of the California 12 Community Colleges shall initially provide for full implementation 13 of the matriculation services specified in Section 78212 in as many community colleges as the funds appropriated for this purpose 14 15 allow purpose of the Student Success Act of 2012 is to increase California community college student access and success by 16 17 providing effective core matriculation services including 18 orientation, assessment and placement, counseling and education 19 planning, and academic interventions. The focus of the Student Success Act of 2012 is on the entering students' transition into 20 21 college in order to provide a foundation for student achievement 22 and successful completion of students' educational goals, with a 23 priority toward serving students who enroll to earn degrees, career technical certificates, or transfer. The Student Success Act of 2012 24 25 targets state resources on core matriculation services that research 26 has shown to be critical in increasing the ability of students to 27 reach their educational goals. By focusing funding in these core 28 areas and leveraging the use of technology to more efficiently and 29 effectively serve a greater number of students, the goal of the 30 Student Success Act of 2012 is to provide students with a solid 31 foundation and opportunity for success in the California 32 Community Colleges. 33 (b) Because of the need to develop and evaluate data on a 34 standard statewide basis concerning the implementation and

effectiveness of the matriculation services described in this article, any Any college or district receiving funding under this article shall agree to carry out its provisions as specified, but shall be bound to that agreement only for the period during which funding is received pursuant to this article. The obligations of the college or

40 district under the agreement shall include, but not be limited to,

1 the expenditure of funds received pursuant to this article for only

2 those matriculation services approved by the board of governors

3 and the contribution toward the purposes of this article of matching

4 funds as the board of governors may require pursuant to Section

5 78216.

6 SEC. 5. Section 78212 of the Education Code is amended to 7 read:

8 78212. (a) (1) For purposes of this article, "matriculation" 9 means a process that brings a college and a student who enrolls for credit into an agreement for the purpose of realizing achieving 10 11 the student's educational-objectives goals and completing the 12 student's program of study. The agreement involves the 13 responsibilities of both parties to attain those objectives through 14 the college's established programs, policies, and requirements 15 including those established by the board of governors pursuant to Section 78215. 16

17 The

18 (2) The student's responsibilities under the agreement include, 19 but are not necessarily limited to, the expression identification of at least a broad an educational intent goal upon enrollment, the 20 21 declaration of a specific educational objective program of study 22 within a reasonable period after enrollment as defined by the board 23 of governors, diligence in class attendance and completion of assigned coursework, and the completion of courses and 24 25 maintenance of academic progress toward an educational goal and 26 program of study identified in the student's education plan 27 according to standards established by the college, the district, and 28 the state. 29 (b) Matriculation services to be made available by the colleges

(b) Wathemation services to be made available by the coneges
(3) The institution's responsibility under the agreement includes
the provision of student services to provide a strong foundation
and support for their academic success and ability to achieve their
educational goals. The program of services funded through the
Student Success Act of 2012, which shall be known and may be
cited as the Student Success and Support Program, shall include,
but are not necessarily limited to, all of the following:

37 (1) Processing of the application for admission.

38 (2)

39 (A) Orientation and preorientation services designed to provide

40 to students, on a timely basis, information concerning campus

procedures, academic expectations, financial assistance, and any
 other matters the college or district finds appropriate.

3 (3) Assessment and counseling upon enrollment, which shall
 4 include, but not be limited to, all of the following:

5 (A) Administration of assessment instruments

6 (B) Assessment upon enrollment, which shall include, but not 7 necessarily be limited to, the administration of assessments to 8 determine student competency in computational and language 9 skills and readiness for college.

10 (*C*) Counseling and education planning services, which shall 11 include, but not necessarily be limited to, all of the following:

12 *(i) Counseling and advising.*

13 (B)

(*ii*) Assistance to students in the identification of aptitudes,
interests, and educational objectives, including, but not *necessarily*limited to, associate of arts degrees, transfer for baccalaureate
degrees, and vocational career technical certificates and licenses.
(C) Evaluation of student stude and learning shills

18 (C) Evaluation of student study and learning skills.

(iii) The provision of information, guided by sound counseling
 principles and practices, using a broad array of delivery
 mechanisms, including technology-based strategies to serve a

22 continuum of student needs and abilities, that will enable students

23 to make informed choices.

(iv) Development of an education plan leading to a program ofstudy and guidance on course selection.

26 (D) Referral to specialized support services as needed, including, 27 but not necessarily limited to, federal, state, and local financial 28 assistance; health services; campus employment placement career 29 services; veteran support services; foster youth services; extended 30 opportunity programs and services provided pursuant to Article 8 31 (commencing with Section 69640) of Chapter 2 of Part 42 of 32 Division 5; campus child care services provided pursuant to Article 4 (commencing with Section 8225) of Chapter 2 of Part 6 of 33 34 Division 1 of Title 1; programs that teach English as a second language; and disabled student services provided pursuant to 35 36 Chapter 14 (commencing with Section 67300) of Part 40 of

37 Division 5.

38 (E) Advisement concerning course selection.

39 (4) Postenrollment evaluation

1 (E) Evaluation of each student's progress, and required 2 advisement or counseling for students who are enrolled in remedial 3 basic skills courses, who have not declared an educational objective 4 goal as required, or who are on academic probation, as defined by 5 standards adopted by the Board of Governors of the California Community Colleges and community college districts. 6 7 (b) Funding for the student Success and Support Program shall 8 be targeted to fully implement orientation, assessment, and 9 education planning services needed to assist a student in making an informed decision about his or her educational goal and 10 program of study and in the development of an education plan. 11 12 SEC. 6. Section 78212.5 of the Education Code is repealed. 13 78212.5. Each community college district may develop and 14 maintain all of the following within each community college in 15 the district: 16 (a) Career resource and placement centers having the purposes 17 of maintaining information on vocational, technological and 18 educational opportunities, and facilitating career employment. 19 (b) Programs to instruct appropriate staff and faculty members 20 in the performance of matriculation services. 21 (c) Orientation programs designed to explain to new students 22 academic requirements and other regulations of the community 23 college, and the available student support services. 24 (d) A publicity program designed to inform the community 25 served by the community college that the purposes of the mandatory matriculation process are intended to facilitate, rather 26 27 than restrict, student access to community college instruction, and 28 to enhance each student's awareness of his or her abilities, skills, 29 and potential. 30 (e) A publicity program designed to inform high schools in the 31 community served by the community college, through orientation 32 programs and other means, of student skill levels, and of available 33 student support services. SEC. 7. Section 78213 of the Education Code is amended to 34 35 read: 36 78213. (a) No district or college may use any assessment

instrument for the purposes of this article without the authorization
of the board of governors. The board of governors may adopt a
list of authorized assessment instruments pursuant to the policies
and procedures developed pursuant to this section and the intent

of this article. The board of governors may waive this requirement
 as to any assessment instrument pending evaluation.

3 (b) The board of governors shall review all assessment 4 instruments to ensure that they meet all of the following 5 requirements:

6 (1) Assessment instruments shall be sensitive to cultural and 7 language differences between students.

8 (2) Assessment instruments shall be used as an advisory tool to 9 assist students in the selection of an educational program.

(3) Assessment instruments shall not be used to exclude studentsfrom admission to community colleges.

(c) The board of governors shall establish an advisory committee
 to review and make recommendations concerning all assessment
 instruments used by districts and colleges pursuant to this article.

15 (d) When the board of governors adopts a system of common

assessment, community college districts and colleges may use
supplemental assessments or other measures for placement
pursuant to subdivision (a).

19 SEC. 8. Section 78214 of the Education Code is amended to 20 read:

21 78214. (a) All participating districts shall, with the assistance 22 of the chancellor, establish and maintain institutional research to 23 evaluate the effectiveness of the matriculation *Student Success* 24 *and Support Program*-services described by this article and of *any* 25 *other* programs-and *or* services designed to-remedy *facilitate* 26 students'-skills deficiencies *completion of their educational goals* 27 *and programs of study*.

(b) The data base accountability metrics for this research shall
include, but not be limited to:

30 (1) Prior educational experience, including transcripts when31 appropriate, as determined by the chancellor.

32 (2) Educational objectives goals and programs of study.

33 (3) Criteria for exemption from *orientation*, assessment, or 34 required counseling or advisement, if applicable.

- 35 (4) Need for financial assistance.
- 36 (5) Ethnicity Disaggregated data by ethnicity, sex, and age.

37 (6) Academic performance, such as the completion of specified

38 unit thresholds, success in basic skills courses, grade point

39 average, course completion outcomes, transfer readiness, and 40 degree and certificate completion.

1	(7) Any additional information that the chancellor finds
2	appropriate.
3	(c) The evaluation provided for by this section shall include an
4	assessment of the effectiveness of the programs and services in
5	attaining at least the following objectives:
6	(1) Helping students to define their educational goals and
7	declare a program of study.
8	(2) Assisting institutions in the assessment of students'
9	educational needs and valid course placement.
10	(3) Helping support students' successful course completion and
11	attainment of a degree, certificate, or transfer, through the
12	provision of effective orientation services and academic
13	interventions.
14	(3)
15	(4) Matching institutional resources with students' educational
16	needs.
17	(4) Providing students with specialized support services as
18	referred to in subdivision (b) of Section 78212.
19	SEC. 9. Section 78215 of the Education Code is amended to
20	read:
21	78215. The Board of Governors of the California Community
22	Colleges shall establish criteria for exempting policies and
23	processes for all of the following:
24	(a) Requiring all nonexempt students to complete orientation
25	and assessment and to develop education plans.
26	(b) Exempting students from participation in orientation,
27	assessment testing, or required counseling or advisement education
28	<i>planning services</i> under this article.
29	(c) Requiring community college districts to adopt a student
30	appeal process.
31	SEC. 10. Section 78216 of the Education Code is amended to
32	read:
33	78216. (a) The Legislature recognizes that community college
34	districts are currently funding various components of student
35	matriculation through existing-counseling orientation, education
36	planning, assessment, and other student services, but that adequate
37	student matriculation and implementation of the Student Success
38	and Support Program strategies cannot be realized without
39	supplemental funding support.

1 (b) The board of governors shall develop a formula for 2 allocating the funding for the Student Success and Support 3 Program-funding student matriculation to implement the services 4 *identified in Section* 78212 at community colleges. The formula 5 shall include the requirement that the districts or colleges contribute 6 matching funds in an amount to be established by the board of 7 governors in each case, and shall reflect, but not be *necessarily* 8 limited to, all of the following other considerations, as follows: 9 (1) The number of students to receive matriculation services at 10 each college. 11 (2) The levels of support for matriculation services provided at 12 each college prior to July 1, 1985, and the need for funding 13 assistance in the implementation of the program set forth in this 14 article. 15 (3) The relative needs for matriculation services, based on 16 special student populations such as low-income students, students 17 with language differences, students with physical and learning 18 disabilities, and students in need of remedial instruction. 19 (4)20 (2) The requirement that funds for matriculation the Student 21 Success and Support Program services be expended only for 22 services approved by the board of governors. 23 (5)24 (3) The requirement that any district or college receiving funding 25 pursuant to this section agree to implement this article and 26 implement the board of governors system of common assessment and accountability scorecard, pursuant to Section 84754.5, when 27 28 established during the period in which it receives that funding. 29 (6) The need for computer hardware and software to provide

approved matriculation services, and for institutional research
 personnel for ongoing evaluation.

(4) Insofar as a community college district is able to fully
implement in-person or technology strategies for orientation,
assessment, and education planning services, the board of
governors may identify other noninstructional support services
that can be funded through this article.

37 (c) The board of governors shall require participating colleges

to develop a *Student Success and Support Program* plan for student
 matriculation that reflects all of the following:

1	(1) A-method for providing description of the Student Success
2	and Support Program services specified identified in Section 78212
3	to be provided.
4	(2) The college budget for the matriculation state-funded Student
5	Success and Support Program services pursuant to Sections 78212
6	and 78214.
7	(3) The development and training of staff and faculty to
8	implement the matriculation Student Success and Support Program
9	services.
10	(4) In multicampus districts, the coordination of the college
11	matriculation Student Success and Support Program plan with
12	other college plans within the district.
13	(5) Computerized information Technology services and
14	institutional research and evaluation necessary for implementation
15	of this article.
16	(d) The board of governors may allocate up to 5 percent of the
17	total funds appropriated for student matriculation the Student
18	Success and Support Program for state administrative operations
19	to carry out the intent of this article, subject to the review of the
20	annual budget process.
21	SEC. 11. Section 78218 of the Education Code is amended to
22	read:
23	78218. In the $1986-872012-13$ fiscal year and each fiscal year
24	thereafter, this article shall be operative only if funds are
25	specifically appropriated for the purposes of this article.
26	SEC. 12. If the Commission on State Mandates determines
27	that this act contains costs mandated by the state, reimbursement
28	to local agencies and school districts for those costs shall be made
29	pursuant to Part 7 (commencing with Section 17500) of Division
30	4 of Title 2 of the Government Code.

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